

城市贫困和包容性城市 国际政策研讨会

International Policy Workshop on Urban Poverty
and Inclusive Cities

中国城市贫困问题 A Study on Chinese Urban Poverty



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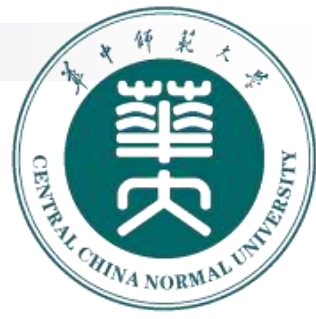
Estimate of Chinese urban poverty

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引言 Introduction

■ 独特的历史背景

Unique historical background

- 城乡分割的二元社会格局

Urban-rural dual social structure

- 高就业、低工资、全保障的社会政策

High employment, low wages, full-coverage social security policies



引言 introduction

■ 贫困问题的出现及其界定

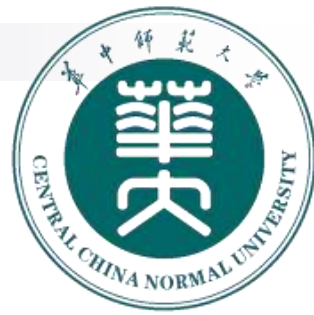
The emergence of urban poverty and its definition

□ 中国城市贫困问题的形成

Formation of Chinese urban poverty

□ 中国城市贫困人口：独特的来源划分和界定上的争论

Chinese urban poverty population: Unique division of source and debates on its definition

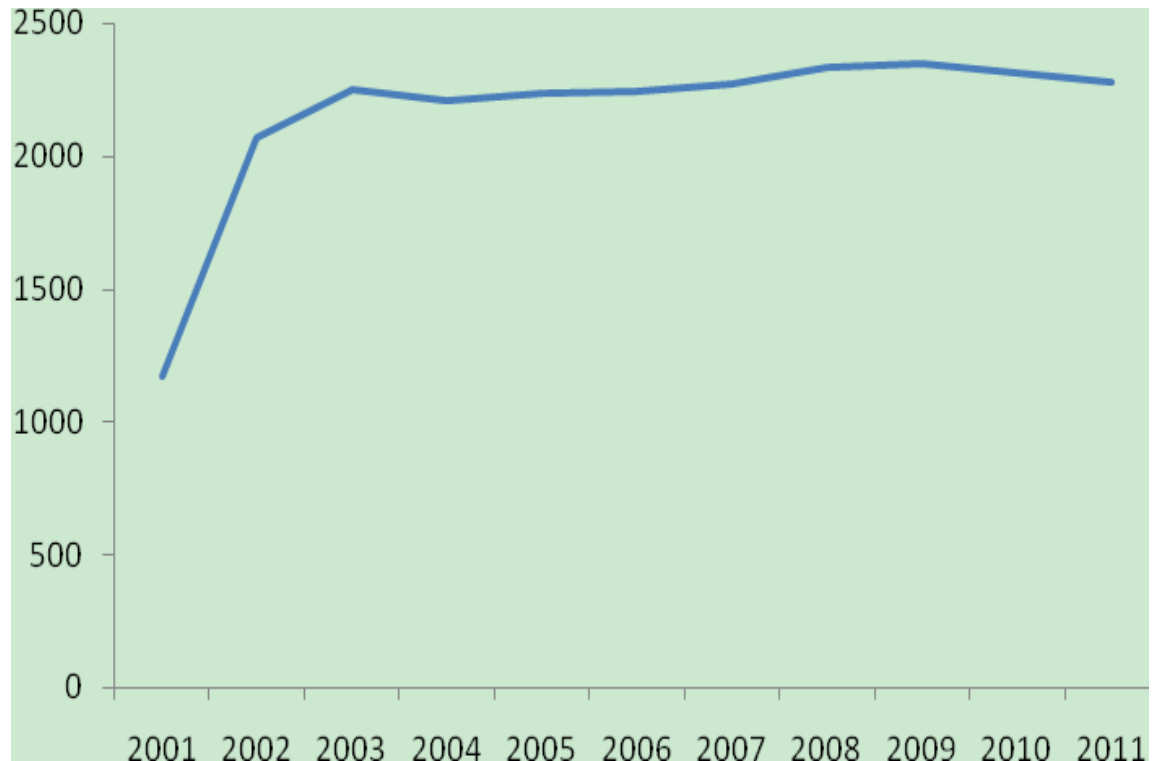


中国城市贫困状况的估计（仅限于城市户籍人口的讨论）

Estimate of Chinese urban poverty (limited discussion on urban household population)

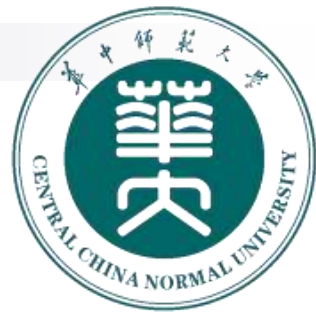
■ 贫困人口总量的估计 Estimate of urban poor population

- 城市低保人数：2011年底为2276.8万人。 Number of persons receiving subsistence allowance is 22.768 million by the end of 2011.
- 有学者估计，城市贫困人口通常为低保人口数量的两倍多。 Some scholars estimated that the total urban poor population is usually more than twice the number of persons receiving subsistence allowance.



2001年以来中国城市低保人数变化情况（万人）

Number of persons receiving subsistence allowance form 2011(10 thousand)



中国城市贫困状况的估计（仅限于城市户籍人口的讨论）

Estimate of Chinese urban poverty (limited discussion on urban household population)

■ 贫困发生率的估计 Estimate of urban poverty incidence

□ 数据来源：《中国营养与健康调查（CHNS）》数据

Data source: China Health and Nutrition Survey, CHNS

□ 估计标准 Estimate standards

✓ 绝对贫困：2009年人均纯收入中位数的25%（按不变价格计算）

✓ Absolute poverty: 25% of the median of per capita net income in 2009(constant price)

✓ 相对贫困：将当年人均纯收入中位数的25%作为相对贫困线

✓ Relative poverty: setting 25% of the median of per capita net income as the relative poverty line

年份	收入中位数（元）	绝对贫困线（元）	相对贫困线（元）
1989	1180	1433	295
1991	1434	1525	359
1993	2072	1923	518
1997	4200	3150	1050
2000	5828	3115	1457
2004	7650	3237	1913
2006	9600	3338	2400
2009	14600	3650	3650



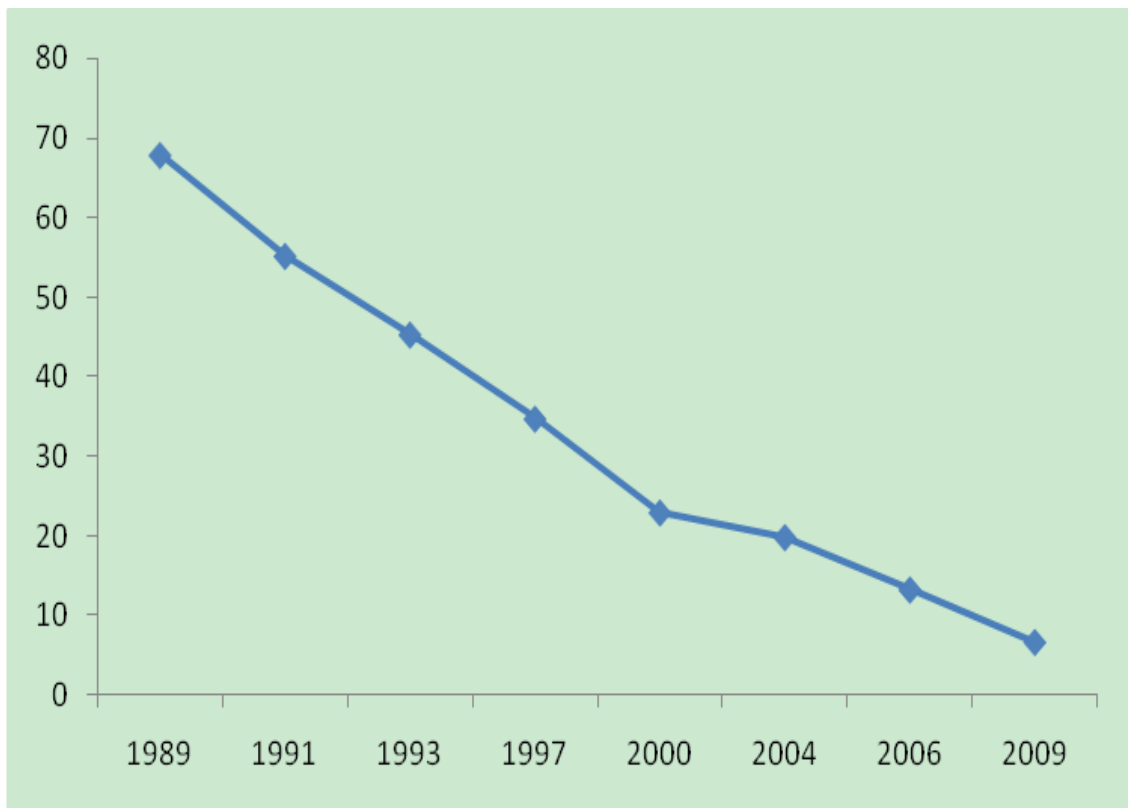
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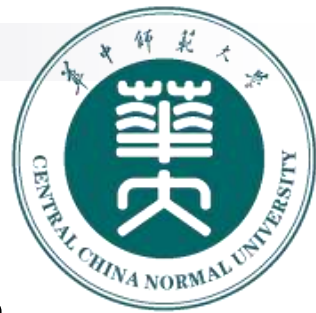
绝对贫困的估计结果

Estimate of absolute poverty

年份	绝对贫困发生率 (%)
1989	67.9
1991	55.2
1993	45.3
1997	34.7
2000	22.9
2004	19.8
2006	13.2
2009	6.6



中国城镇户籍人口绝对贫困发生率变化情况 (%)
Absolute poverty incidence of urban household population (%)



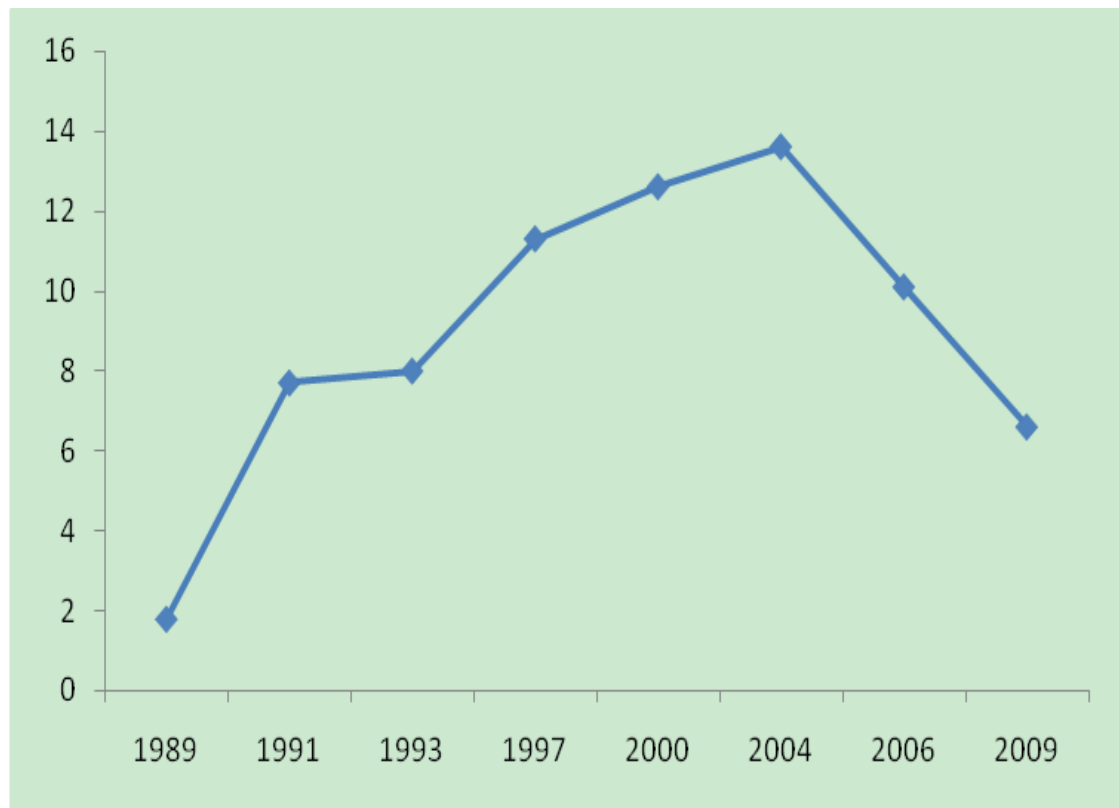
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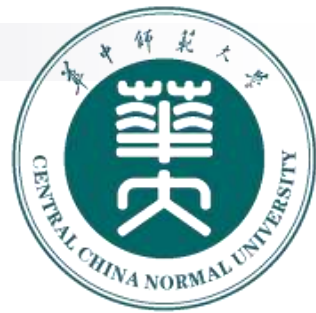
□ 相对贫困的估计结果

Estimate of relative poverty

年份	相对贫困发生率 (%)
1989	1.8
1991	7.7
1993	8
1997	11.3
2000	12.6
2004	13.6
2006	10.1
2009	6.6



中国城镇户籍人口相对贫困发生率变化情况 (%)
Relative poverty incidence of urban household population (%)



中国城市贫困问题的形成与干预：简要回顾

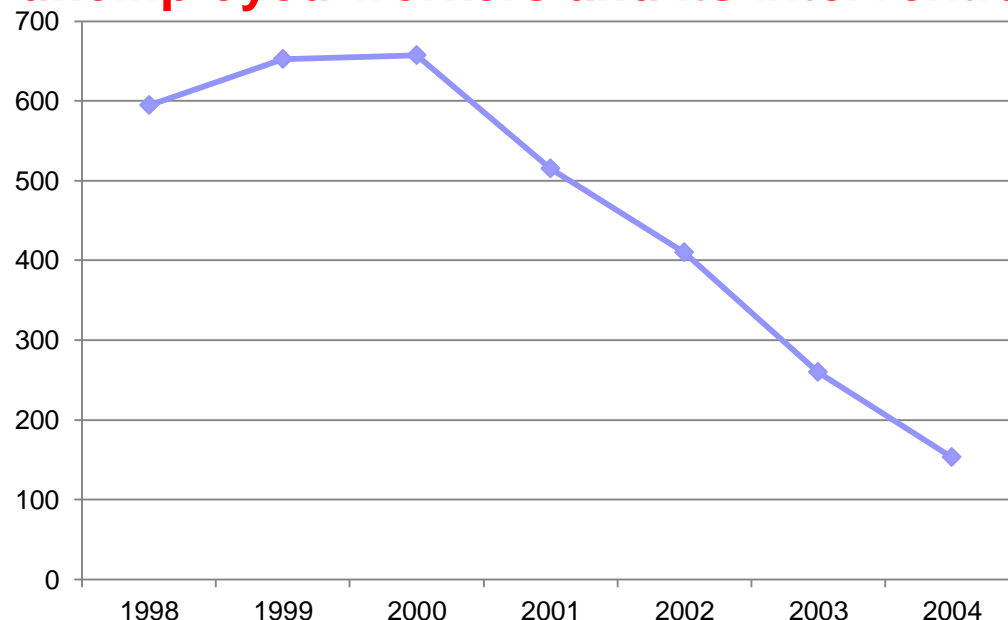
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企业改革与下岗、失业人员的出现及其干预

Emergence of laid-off and unemployed workers and its intervention

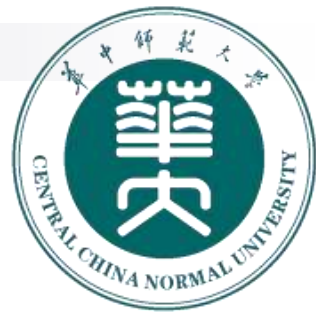
□ 下岗人员

The laid-offs



➤ 国有企业年末实有下岗职工人数
Number of laid-off workers of state-owned enterprises at year-end

年份	1998	1999	2000	2001	2002	2003	2004
人数(万人)	594.8	652.5	657.2	515.4	409.9	260.2	153.0



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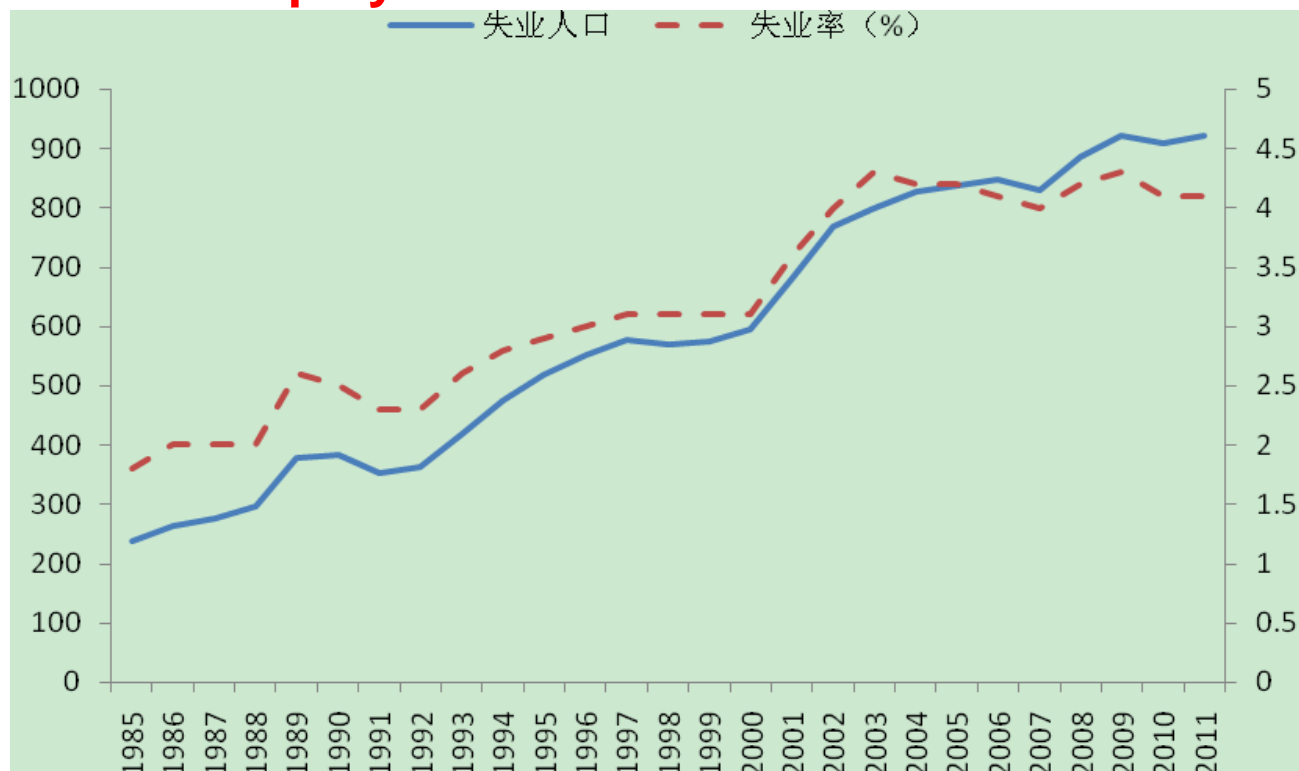
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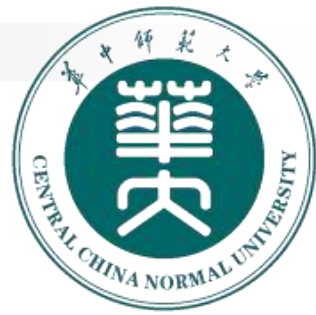
□ 失业人员

The Unemployed



中国城镇登记失业人口（万人）及失业率（%）

China's urban registered unemployed population (10 thousand) and unemployment rate(%)



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□ 下岗、失业人员的支持保护政策

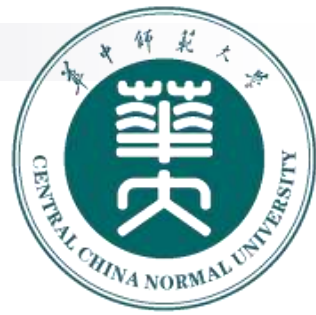
Support and protect policies for the laid-offs and unemployed

- 就业促进政策。包括“再就业工程”等。

Employment promotion policies. Including the Re-employment Project, etc.

- 社会保障制度。包括最低生活保障制度、失业保险、医疗保险、养老保险、社会救济等。

Social security system. Including the subsistence allowance system, unemployment insurance, medical insurance, pension insurance and social relief, etc.



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■ 农民工的贫困问题 Poverty of migrant workers

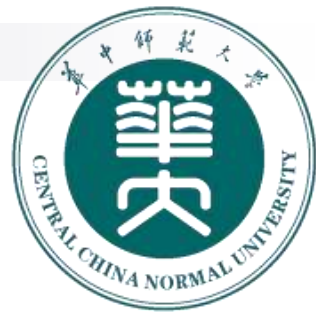
- 农民工数量的估计 Estimate of the number of migrant workers

中国农民工数量统计（2011年）
Number of China's migrant workers in 2011

类别	外出农民工			本地 农民工	合计
	住户中外出 农民工	举家外出 农民工	小计		
数量（万人）	12584	3279	15863	9415	25278

- 农民进城务工为何没有导致城市贫民窟等问题的出现

Why migrant workers did not result in the emergence of urban slums?



中国城市贫困问题的未来挑战

Future challenges of Chinese urban poverty

■ 农民工代际更替带来的挑战

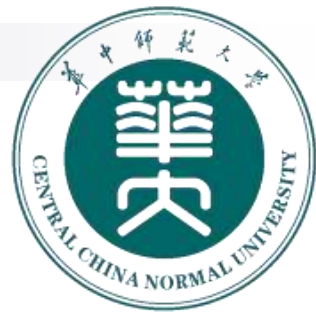
Challenges from intergenerational replacement of migrant workers

□ 农民工的代际更替

The intergenerational replacement of migrant workers

□ 城市贫民窟出现的可能

The probability of the emergence of urban slums



中国城市贫困问题的未来挑战

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■ 经济发展及相关就业问题带来的挑战

Challenges from economic development and related employment issues

- 经济持续增长面临的挑战

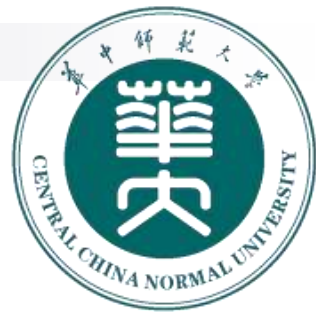
Challenges of sustained economic growth

- 经济结构调整可能带来的冲击

Impacts from economic structure adjustments

- 收入差距问题

Income inequality



中国城市贫困问题的未来挑战

Future challenges of Chinese urban poverty

■ 快速城市化带来的挑战

Challenges from rapid urbanization

- 失地农民问题

Land-lost peasant issues

- 住房问题

Housing issues

- 环境问题

Environment issues

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谢谢!

Thanks

